

APR 21 2026

**BEFORE THE
STATE OF FLORIDA
COMMISSION ON ETHICS**

RECEIVED

**In re: Randal Andrews,
Respondent.**

Complaint No. 25-261

JOINT STIPULATION OF FACT, LAW, AND RECOMMENDED ORDER

Respondent, Randal Andrews, and the Advocate for the Florida Commission on Ethics enter into this Joint Stipulation of Fact, Law, and Recommended Order with respect to the above-styled Complaint. Subject to acceptance by the Commission on Ethics, the parties agree that they enter into this stipulated settlement in lieu of further hearings in this cause. The parties stipulate as follows:

STIPULATED FINDINGS OF FACT

1. Respondent served the Zoning Director and Land Development Regulations Administrator for Bradford County, Florida, and therefore is subject to the provisions of the Code of Ethics for Public Officers and Employees, Part III, Chapter 112, Florida Statutes.
2. On September 22, 2025, a sworn Complaint was filed with the Commission on Ethics alleging that Respondent violated the Code of Ethics.
3. Pursuant to Section 112.322, Florida Statutes, the Executive Director of the Commission on Ethics found that the Complaint was legally sufficient and ordered a preliminary investigation for a probable cause determination of whether Respondent had violated the Code of Ethics. The Report of Investigation was released on December 3, 2025.
4. On January 28, 2026, the Commission on Ethics entered an Order Finding Probable Cause.

The allegations are:

- I. Respondent violated Section 112.313(6), Florida Statutes, by using his position to secure a special benefit for himself.**
- II. Respondent violated Article II, Section 8(h)(2), Florida Constitution, by using his position to obtain a disproportionate benefit for himself.**

5. Respondent admits the facts as set forth in the Report of Investigation as to the allegation as incorporated by reference in this Joint Stipulation.

STIPULATED CONCLUSION OF LAW

6. Respondent is subject to the provisions of Part III, Chapter 112, Florida Statutes, the Code of Ethics for Public Officers and Employees.

7. The Commission on Ethics has jurisdiction over the Complaint as filed in this proceeding and over Respondent.

8. Respondent admits the allegations as set forth in paragraph four (4) of the Stipulated Findings of Fact above.

9. Respondent violated Section 112.313(6), Florida Statutes, by using his position to secure a special benefit for himself.

10. Respondent violated Article II, Section 8(h)(2), Florida Constitution, by using his position to obtain a disproportionate benefit for himself.

STIPULATED RECOMMENDED ORDER

11. The Advocate accepts Respondent's admission in this proceeding.

12. The Advocate and Respondent have entered into this Joint Stipulation and urge the Commission on Ethics to approve it in lieu of further hearings in this cause.

13. Therefore, the parties request and the Advocate recommends that:

- (a) The Commission on Ethics approve this Joint Stipulation, embodying the stipulations, admissions, and recommendations of the parties; and,**

(b) The Commission on Ethics enter a Final Order and Public Report finding that Respondent violated Section 112.313(6), Florida Statutes, and Article II, Section 8(h)(2), Florida Constitution, and recommending:

(i) a civil penalty of:

Allegation One: \$500

Allegation Two: \$500

Total: \$1,000

(ii) a public censure and reprimand.

FURTHER STIPULATIONS

14. Respondent and the Advocate stipulate and covenant that they have freely and voluntarily entered into this Joint Stipulation of Fact, Law, and Recommended Order with full knowledge and understanding of its contents. Respondent and the Advocate further stipulate and covenant that this Joint Stipulation constitutes the full agreement of the parties and that there are no oral or written understandings between the parties other than those contained in this Joint Stipulation of Fact, Law, and Recommended Order.

15. Respondent and the Advocate stipulate and covenant that, in consideration of the provisions of this Joint Stipulation of Fact, Law, and Recommended Order, they accept and will comply with the above-referenced Final Order and Public Report of the Commission on Ethics.

16. Respondent and the Advocate stipulate that this Joint Stipulation of Fact, Law, and Recommended Order is submitted to the Commission on Ethics for its consideration and ratification. In the event that it is not approved by the Commission on Ethics as written, this document shall be of no purpose and effect and shall not be deemed an admission by Respondent.

17. Respondent enters into this Joint Stipulation with the understanding of the allegation and gives his assurance that this proceeding has affected the manner in which she will

conduct himself as a public employee in a positive way.

18. Effective upon approval of this Joint Stipulation of Fact, Law, and Recommended Order by the Commission on Ethics, Respondent waives all time, notice, hearing rights, requirements, and entitlements, as to all subsequent hearings in this proceeding.

Signed, dated, and entered into:

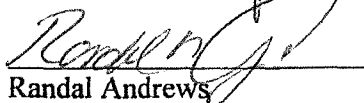
this 21st day of April, 2026.



Melody A. Hadley
Advocate for the Florida
Commission on Ethics
Florida Bar No. 636045
Office of the Attorney General
The Capitol, PL-01
Tallahassee, FL 32301
(850) 414-3300

Signed, dated, and entered into:

this 15th day of April, 2026.



Randal Andrews
Respondent
1255 Edwards Rd
Starke, FL 32091